AMENDED IN ASSEMBLY APRIL 8, 2008

CALIFORNIA LEGISLATURE—2007–08 REGULAR SESSION

ASSEMBLY BILL

No. 2938

Introduced by Assembly Member De Leon

February 22, 2008

An act to add Section 5986.5 to the Fish and Game, and to add Article 4.5 (commencing with Section 6050) to Chapter 3 of Part 1 of Division 6 of, The Fish and Game Code, and to amend Sections 5101 and 5103 of the Water Code, relating to fish, and making an appropriation therefor.

LEGISLATIVE COUNSEL'S DIGEST

AB 2938, as amended, De Leon. Fish: screening of water diversions. Existing

(1) Existing law requires the Department of Fish and Game to examine certain conduits, and order the owner of a conduit to install a screen when, in the opinion of the department, it is necessary to prevent fish from passing into the conduit. Existing law also makes it unlawful for the owner of any conduit to refuse, fail, or neglect to install a screen in compliance with an order from the department or to permit the screen to be removed, except for repairs or cleaning. Existing law requires that, if the department makes an order to install a screen, it shall pay the owner of the conduit ½ of the estimated cost of the construction or installation of the screen.

The Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006 establishes the Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Fund of 2006. The act authorizes the sale of \$5,388,000,000 in general obligation bonds, and directs that the money from the sale of the bonds shall be placed in the fund. The act makes

AB 2938 -2-

\$180,000,000 available for appropriation to the Department of Fish and Game for bay-delta and coastal fishery restoration projects.

The bill, except as specified, would require any person diverting water from the Sacramento-San Joaquin River Delta, as defined, to develop and submit to the department a prescribed fish entrainment monitoring program. The bill would require the department, no later than December 31, 2012, to review the results of these individual entrainment monitoring programs and would authorize the department to issue a remedial order, as prescribed. The bill would require the department to conduct a pilot program for the monitoring of entrainment of fish species in the delta by designing and constructing facilities for, and managing fish entrainment monitoring programs at, representative diversion sites.

This bill would appropriate an unspecified sum of those *bond* funds *described above* to the department for the purpose of paying the state's ½ cost share for the construction and installation of screens on conduits as required by existing law specified purposes relating to the installation of fish screens on water diversions.

(2) Existing law, with certain exceptions, requires each person who diverts water after December 31, 1965, to file with the State Water Resources Control Board a prescribed statement of diversion and use.

This bill would delete an exception for diversions included in the consumptive use data for the delta lowlands published by the department in its hydrologic data bulletins. The bill would impose a monthly record requirement, commencing January 1, 2010, on any surface water diversion of any size that is within the Sacramento-San Joaquin Delta.

Vote: majority. Appropriation: yes. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- SECTION 1. The Legislature finds and declares the following:
- 2 (a) The entrainment of fish-in by an estimated 1,800 to 2,200
- 3 unscreened water diversions in the Sacramento-San Joaquin River
- 4 Delta and its watershed has been identified as a factor in the decline
- 5 of the delta smelt and other threatened, endangered or at-risk
- 6 aquatic species.

- (b) The Department of Fish and Game is required to examine
- 8 conduits, as defined in subdivision (b) of Section 5900 of the Fish
- 9 and Game Code, and order the owner of a conduit with a maximum

-3- AB 2938

flow capacity over 250 cubic feet per second of water to install a screen when, in the opinion of the department, a screen is necessary to prevent fish from passing into the conduit. The Department of Fish and Game is required to pay one-half of the cost of installing the screen.

- (c) However, due to inadequate funding, the Department of Fish and Game has been unable to pay for its share of the costs for screening conduits that entrain fish. As a result of the lack of funding, few screens have been installed and the impacts of unscreened diversions on listed or at-risk native aquatic species has continued.
- (b) (1) The Fish and Game Code provides the authority for the installation of fish screens. Screening requirements vary, depending on the age and size of the diversion. For diversions constructed or modified since 1972, Article 5 (commencing with Section 6100) of Chapter 3 of Part 1 of Division 6 of the Fish and Game Code applies. The diversion must be screened if, in the opinion of the Department of Fish and Game, it will affect either salmon or steelhead. For diversions installed before 1972, either of two other articles applies, depending on the size of the diversion.
- (2) For diversions over 250 cubic feet per second, Article 3 (commencing with Section 5980) of Chapter 3 of Part 1 of Division 6 of the Fish and Game Code applies, and requires the department to make an evaluation of the effect of the diversion and requires a fish screen. For diversions of 250 cubic feet per second or less, Article 4 (commencing with Section 6020) of Chapter 3 of Part 1 of Division 6 of the Fish and Game Code applies, and allows the Department of Fish and Game to make an evaluation and install a fish screen.
- (3) Diversions screened under Article 5 (commencing with Section 6100) of Chapter 3 of Part 1 of Division 6 of the Fish and Game Code are paid for entirely by the diverter. The costs of screening older diversions are either shared equally by the diverter and the Department of Fish and Game, or are paid for by the Department of Fish and Game, depending on the volume diverted.
- (c) The voters approved the Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006 (Proposition 84) which authorized the issuance of bonds for, among other purposes, one hundred eighty million

AB 2938 —4—

dollars (\$180,000,000) available to the Department of Fish and
Game, in consultation with the Department of Water Resources,
for bay-delta and coastal fishery restoration projects.

4 (e)

- (d) The Legislature intends to increase address the impacts of unscreened diversions in the delta and to provide funding to support screening of diversions in the Sacramento-San Joaquin River Delta and its watershed, and finds that the Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006 would be an appropriate source for a portion of that funding.
- SEC. 2. Section 5986.5 is added to the Fish and Game Code, to read:
 - 5986.5. Of the funds made available pursuant to subdivision (a) of Section 75050 of the Public Resources Code, the sum of ____ million dollars (\$____) is appropriated to the Department of Fish and Game for the purpose of paying the state's one-half cost share required by Section 5983 for the construction and installation of screens on conduits in the Sacramento-San Joaquin River Delta and its watershed. Fish and Game, for allocation as follows:
 - (a) The sum of ____ (\$____), to pay the state's cost share required by Sections 5981, 5991, and 6028 for the construction and installation of screens on conduits in the Sacramento-San Joaquin River Delta and its watershed, and department costs associated with implementation of the pilot program described in Section 6059.
 - (b) The sum of ____ (\$____) for grants to owners of conduits or other diversion works who comply with an order pursuant to Section 6056. Those grants shall only be available to owners of conduits or other diversion works who establish to the satisfaction of the State Water Resources Control Board their legal entitlement to diversion. The unavailability of grant funds shall not relieve the owner of its duty to comply with the order.
- 34 SEC. 3. Article 4.5 (commencing with Section 6050) is added 35 to Chapter 3 of Part 1 of Division 6 of the Fish and Game Code, 36 to read:

5 AB 2938

Article 4.5. Sacramento-San Joaquin Delta Diversions

6050. Any person diverting water from the Sacramento-San Joaquin River Delta, defined in Section 12220 of the Water Code, shall develop and submit to the department a fish entrainment monitoring program to sample any conduit or other diversion works owned or operated by the person for its potential to divert, entrain, take, or otherwise harm a threatened, endangered, or candidate species.

6051. A person may develop and implement a fish entrainment monitoring program independently or in conjunction with other persons or entities in a similar position with respect to the potential to affect threatened, endangered, or candidate species.

6052. The department may prepare nonregulatory guidelines to assist persons in developing and implementing fish entrainment monitoring programs. The department shall cooperate with, and provide assistance to, persons seeking to develop fish entrainment monitoring programs.

6053. The initial fish entrainment monitoring program shall be submitted to the department by December 31, 2009. The department shall approve or return the fish entrainment monitoring program with proposed revisions within 30 days of the date of submission. If the department returns the fish entrainment monitoring program to correct deficiencies, the person proposing the program shall revise the program and resubmit it to the department within 30 days. The department shall approve or reject the fish entrainment monitoring program within 30 days of resubmission. If the department rejects the proposed monitoring program, it shall adopt a monitoring program for the person submitting the rejected program.

6054. In making decisions to approve or disapprove a fish entrainment monitoring program, the department shall consider, among other things, the reliability of the proposed fish collection methods, whether sampling will be of sufficient frequency to accurately assess the impact of the diversions on fish species, and measures to minimize interference with the diversions to which the person is legally entitled. All fish entrainment monitoring programs shall provide at a minimum for the monitoring of the entrainment of all fish species listed under the federal Endangered Species Act of 1973 (16 U.S.C. Sec. 1531 et seq.) or the California

AB 2938 — 6—

Endangered Species Act (Chapter 1.5 (commencing with Section 2050) of Division 3). To be approved by the department, a fish entrainment monitoring program shall grant access to the department for the purpose of inspecting all facilities and equipment used in the monitoring program, and for collecting fish species recovered in the fish entrainment monitoring program. The department may make onsite investigations as it determines to be necessary to ensure the effective functioning of the fish entrainment monitoring program.

6055. A monitoring program approved or adopted pursuant to this article shall be implemented by the person diverting water within the schedule set out in the program. The department or person diverting water may seek to revise an approved or adopted monitoring program.

6056. No later than December 31, 2012, the department shall review the results of these individual entrainment monitoring programs and may issue a remedial order to each owner to (a) install a screen on, relocate, consolidate, or alter the structure of conduits or other diversion works, or (b) alter, change, or limit the operation of conduits or diversion works, including restricting the time and quantities of diversions, for those conduits or diversion works that the department determines divert, entrain, impinge, take, or otherwise harm threatened, endangered, or candidate species, or threaten to do so. The department may later modify its remedial order based upon subsequent inspections and analysis of the effectiveness of the remedial action that it previously ordered.

6057. Any taking of fish as a result of diversions from the Sacramento-San Joaquin River Delta shall not constitute a take in violation of Section 2080, if the person carrying out the diversion has a fish entrainment monitoring program that has been approved by the department, is in compliance with all terms and conditions of the fish entrainment monitoring program, and has complied with all remedial orders issued by the department under Section 6056.

6059. The department shall exempt a person from the fish entrainment monitoring and remediation requirements of Sections 6050 to 6057, inclusive, if that person has installed and is properly utilizing a fish screen or fish barrier for that person's diversions from the Sacramento-San Joaquin River Delta, and the person's

7 AB 2938

diversions are covered by a biological opinion and incidental take statement, or a Habitat Conservation Plan and incidental take permit, or a Natural Communities Conservation Plan, or some other incidental take authorization that was issued under the federal Endangered Species Act of 1973 (16 U.S.C. Sec. 1531 et seq.) or the California Endangered Species Act (Chapter 1.5 (commencing with Section 2050) of Division 3) and that contains fish monitoring and fish screening or fish barrier requirements with which the person is complying.

1 2

6060. The department shall conduct its own pilot program for the monitoring of entrainment of fish species in the Sacramento-San Joaquin River Delta by designing and constructing facilities for, and managing fish entrainment monitoring programs at, a minimum of _____ representative diversion sites which may be on either public or private land. The department shall be responsible for the entire cost of these programs at each site. The participation of any person diverting from the Sacramento-San Joaquin River Delta in the department's pilot program is voluntary, and shall be in lieu of participation in, and will satisfy the requirements of, the fish entrainment monitoring program described in Sections 6050 to 6055, inclusive, but shall not exempt the person from any department remedial order issued under Section 6056.

6061. The owner or operator of a diversion that participates in the pilot program shall grant to the department, as a condition of participation in the program, the right of access to the person's property for the installation, operation, and maintenance of any facilities, structures, or equipment, or for monitoring or other activities necessary for the successful implementation of the monitoring program. The owner or operator also shall provide the department an easement for the installation of any facilities, equipment, or activities necessary for the monitoring program. The department shall retain sole authority and discretion over the design, implementation, and maintenance of all aspects of the fish entrainment monitoring program on the property of any person participating in the department's pilot program.

6062. The department's pilot program shall be in effect for a period of three years. All monitoring results obtained from the fish entrainment monitoring program in Sections 6050 to 6055, inclusive, and the department's pilot program, shall be public

AB 2938 —8—

information that the department shall make available to the general public by appropriate means.

- SEC. 4. Section 5101 of the Water Code is amended to read:
- 5101. Each person who, after December 31, 1965, diverts water shall file with the board, prior to July 1 of the succeeding year, a statement of his *or her* diversion and use; provided, however, that no statement need be filed if the diversion is any of the following:
- (a) From a spring-which that does not flow off the property on which it is located.
- (b) Covered by an application, permit, or license to appropriate water on file with the board.
- (c) Included in a notice filed pursuant to Part 5 (commencing with Section 4999) of this division.
 - (d) Regulated by a watermaster appointed by the department.
 - (e) Reported by the department in its hydrologic data bulletins.
- (f) Included in the consumptive use data for the delta lowlands published by the department in its hydrologic data bulletins.

(g

 (f) Included in annual reports filed with a court or the board by a watermaster appointed by a court or pursuant to statute to administer a final judgment determining rights to water, which reports identify the persons who have diverted water and give the general place of use and the quantity of water which has been diverted from each source.

(h)

- (g) For use in compliance with the provisions of Article 2.5 (commencing with Section 1226) of Chapter 1 of Part 2 of this division.
 - SEC. 5. Section 5103 of the Water Code is amended to read:
- 5103. Each statement shall be prepared on a form provided by the board. The statement shall include all of the following information:
- (a) The name and address of the person who diverted water and of the person filing the statement.
- (b) The name of the stream or other source from which water was diverted, and the name of the next major stream or other body of water to which the source is tributary.
- 38 (c) The place of diversion. If a public land survey has been made, location of diversion works shall be described to the nearest

-9- AB 2938

40-acre subdivision. If not, it shall be described by reference to nearest local landmarks or other recorded surveys.

- (d) The capacity of the diversion works and of the storage reservoir, if any, and the months in which water was used during the preceding calendar year.
- (e) (1) On and after January 1, 2012, monthly records *of the amount* of water diversions. The measurements of the diversion shall be made using best available technologies and best professional practices. Nothing in this paragraph shall be construed to require the implementation of technologies or practices that are not locally cost effective.
- (2) Paragraph Except as specified in paragraph (3), paragraph (1) does not apply to a surface water diversion with that is outside the Sacramento-San Joaquin Delta as defined in Section 12220, and that has a combined diversion capacity from a natural channel that is less than 50 cubic feet per second or to diverters using siphons in the tidal zone.
- (3) Commencing January 1, 2010, the monthly record requirement of paragraph (1) shall apply to any surface water diversion of any size that is within the Sacramento-San Joaquin Delta, as defined in Section 12220.

(3)

- (4) (A) The terms of, and eligibility for, any grant or loan awarded or administered by the department, the board, or the California Bay-Delta Authority on behalf of a person that is subject to paragraph (1) shall be conditioned on compliance with that paragraph.
- (B) Notwithstanding subparagraph (A), the board may determine that a person is eligible for a grant or loan even though the person is not complying with paragraph (1), if both of the following apply:
- (i) The board determines that the grant or loan will assist the grantee or loan recipient in complying with paragraph (1).
- (ii) The person has submitted to the board a one-year schedule for complying with paragraph (1).
- (C) It is the intent of the Legislature that the requirements of this subdivision shall complement and not affect the scope of authority granted to the board by provisions of law other than this article.
- (f) For persons not subject to paragraph (1) of subdivision (e), a description of the acreage of each crop irrigated, the average

AB 2938 — 10 —

number of people served with water, the average number of stock watered, and the nature and extent of any other use during the preceding calendar year, or other equivalent information that indicates the quantity of water used as may be prescribed by the board. Those who maintain water measuring devices and keep monthly records of water diversions shall state the quantity of water diverted by months during the preceding calendar year.

(g) The purpose of use.

8

9

10

11 12

13

14

- (h) A general description of the area in which the water was used. If the water was used on an area within the $\frac{1}{16}$ section containing the point of diversion, a statement to that effect will suffice; otherwise a description or sketch of the general area of use shall be given.
- (i) The year in which the diversion was commenced as near as is known.